# **United States Department of Labor Employees' Compensation Appeals Board**

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J.C., Appellant	)
and	)
DEPARTMENT OF THE AIR FORCE,	<ul><li>Docket No. 19-1293</li><li>Issued: December 16, 2019</li></ul>
309th AIRCRAFT MAINTENANCE GROUP, HILL AIR FORCE BASE, UT, Employer	)
4	Constitution de Record
Appearances:	Case Submitted on the Record
Appellant, pro se	
Office of Solicitor, for the Director	

# **DECISION AND ORDER**

Before:

CHRISTOPHER J. GODFREY, Chief Judge JANICE B. ASKIN, Judge VALERIE D. EVANS-HARRELL, Alternate Judge

#### **JURISDICTION**

On May 21, 2019 appellant filed a timely appeal from an April 29, 2019 nonmerit decision of the Office of Workers' Compensation Programs (OWCP). As more than 180 days has elapsed from OWCP's last merit decision, dated February 2, 2018, to the filing of this appeal, pursuant to the Federal Employees' Compensation Act<sup>1</sup> (FECA) and 20 C.F.R. §§ 501.2(c) and 501.3, the Board lacks jurisdiction over the merits of this case.

#### **ISSUE**

The issue is whether OWCP abused its discretion in denying appellant's request for an oral hearing.

<sup>&</sup>lt;sup>1</sup> 5 U.S.C. § 8101 et seq.

# FACTUAL HISTORY

On August 2, 2017 appellant, then a 66-year-old retired aircraft mechanic, filed an occupational disease claim (Form CA-2) for binaural hearing loss and tinnitus, which he attributed to factors of his federal employment that included working in a noisy aircraft repair facility, exposure to jet engine noise, exposure to tool noise, and exposure to high noises in a constant surrounding.<sup>2</sup> He first became aware of his condition and first realized that his condition was caused or aggravated by factors of his federal employment on August 2, 2001.

OWCP received hearing conservation records from the employing establishment which included various audiograms and examination results dating back as early as 1974.

In an August 18, 2017 development letter, OWCP advised appellant that it would schedule a second opinion examination. In a separate development letter also dated August 18, 2017, OWCP requested additional information from the employing establishment regarding appellant's occupational noise exposure. It afforded the employing establishment 30 days to submit the requested evidence.

OWCP did not subsequently refer appellant for a second opinion examination, and the employing establishment did not respond to OWCP's August 18, 2017 development letter.

By decision dated February 2, 2018, OWCP denied appellant's occupational disease claim finding that the evidence of record failed to establish the implicated employment factors. It explained that appellant had not informed it of his claim for service-connected hearing loss with the Department of Veterans Affairs (VA). OWCP concluded, therefore, that the requirements had not been met to establish an injury as defined by FECA.

On March 8, 2018 appellant requested reconsideration and attached a personal narrative statement. He denied having claimed a hearing loss through the VA. He referenced "Enclosed VA ratings...."

By decision dated March 9, 2018, OWCP denied appellant's request for reconsideration, finding that he failed to raise substantive legal questions or include new and relevant evidence.<sup>3</sup>

On March 14, 2019 appellant requested an oral hearing before a representative of OWCP's Branch of Hearings and Review and sent it to the OWCP of the Clerk of the Appellate Boards (OCAB). The Clerk of OCAB received the appeal request form on March 21, 2019, and subsequently directed it to the Branch of Hearings and Review, which acknowledged appellant's request on April 11, 2019.

By decision dated April 29, 2019, OWCP's Branch of Hearings and Review denied appellant's request for an oral hearing, noting that he had previously requested reconsideration under 5 U.S.C. § 8128 and; therefore, he was not entitled to a hearing on the same issue as a matter

<sup>&</sup>lt;sup>2</sup> Appellant voluntarily retired effective October 2, 2006.

<sup>&</sup>lt;sup>3</sup> OWCP noted that while appellant's reconsideration request stated that he had enclosed supporting documentation, no additional documentation was received with the request for reconsideration.

of right. It also considered whether to grant a discretionary hearing, and found that the issue could equally well be addressed by requesting reconsideration and submitting evidence not previously considered which established that appellant sustained an injury in the performance of duty.

# **LEGAL PRECEDENT**

A claimant dissatisfied with an OWCP decision shall be afforded an opportunity for either an oral hearing or a review of the written record.<sup>4</sup> A request for a hearing or review of the written record must be submitted, in writing, within 30 days of the date of the decision for which a hearing is sought.<sup>5</sup> OWCP regulations further provide that the claimant must have not previously submitted a reconsideration request (whether or not it was granted) on the same decision.<sup>6</sup> Although a claimant who has previously sought reconsideration is not, as a matter of right, entitled to a hearing or review of the written record, the Branch of Hearings and Review may exercise its discretion to either grant or deny a hearing following reconsideration.<sup>7</sup> Similarly, the Branch of Hearings and Review may exercise its discretion to conduct a hearing or review the written record where a claimant requests a second hearing or review of the written record on the same issue.<sup>8</sup>

#### <u>ANALYSIS</u>

The Board finds that OWCP did not abuse its discretion in denying appellant's request for an oral hearing.

OWCP initially denied appellant's occupational disease claim by decision dated February 2, 2018. Appellant timely requested reconsideration, which OWCP denied by its March 9, 2018 nonmerit decision. He then requested an oral hearing, which the Branch of Hearings and Review received on or about March 21, 2019.

Appellant had previously requested reconsideration of OWCP's February 2, 2018 merit decision. As appellant previously requested reconsideration under section 8128 of FECA, he was not entitled to an oral hearing as a matter of right under section 8124(b)(1).<sup>10</sup> OWCP properly exercised its discretion and determined that the issue in the case could be resolved equally well through a request for reconsideration and the submission of additional evidence.<sup>11</sup> Therefore, the

<sup>&</sup>lt;sup>4</sup> 5 U.S.C. § 8124(b)(1); 20 C.F.R. § 10.615.

<sup>&</sup>lt;sup>5</sup> *Id.* at § 10.616(a).

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> T.M., Docket No. 18-1418 (issued February 7, 2019); M.W., Docket No. 16-1560 (issued May 8, 2017); D.E., 59 ECAB 438 (2008); Hubert Jones, Jr., 57 ECAB 467 (2006).

<sup>&</sup>lt;sup>8</sup> S.H., Docket No. 17-1447 (issued January 11, 2018).

<sup>&</sup>lt;sup>9</sup> See supra note 5.

<sup>&</sup>lt;sup>10</sup> *J.H.*, Docket No. 17-1796 (issued February 6, 2018).

<sup>&</sup>lt;sup>11</sup> *Id*.

Board finds that OWCP did not abuse its discretion in denying appellant's request for an oral hearing in its April 29, 2019 decision.

#### **CONCLUSION**

The Board finds that OWCP did not abuse its discretion in denying appellant's request for an oral hearing.

# <u>ORDER</u>

**IT IS HEREBY ORDERED THAT** the April 29, 2019 decision of the Office of Workers' Compensation Programs is affirmed.

Issued: December 16, 2019 Washington, DC

> Christopher J. Godfrey, Chief Judge Employees' Compensation Appeals Board

> Janice B. Askin, Judge Employees' Compensation Appeals Board

> Valerie D. Evans-Harrell, Alternate Judge Employees' Compensation Appeals Board